

Agenda item:

Cabinet

On 21 April 2009

[No 1

Report Title: A New Plan for Haringey 2011 – 2026: Draft Core Strategy Preferred Options

Report authorised by Niall Bolger, Director of Urban Environment

*N Bolger*, 8 April 2009

Contact Officer : Marc Dorfman, Assistant Director Planning & Regeneration

*M Dorfman*

Wards(s) affected: ALL

Report for: Key Decision

31/3/09

1. Purpose of the report (That is, the decision required)

1.1 To ask Cabinet members to agree the preferred policy options included in the Core Strategy and approve them for public consultation from 5<sup>th</sup> May to 30<sup>th</sup> June 2009.

2. Introduction by Cabinet Member (if necessary)

2.1 This report is brought to Cabinet to agree the preferred policy options set out in 'A Plan for Haringey 2011 - 2026 Draft Core Strategy Preferred Options' and to approve the document for public consultation. The consultation will take place between 5<sup>th</sup> May and 30<sup>th</sup> June 2009.

2.2A Members working group was established to oversee the development of the Preferred Options stage of the Core Strategy. Members had detailed discussions about the various preferred policy options based on their experiences and interest in their ward and surrounding areas. The group comprised of the following members: Cllr. Amin (chair), Cllr. Alison, Cllr. Cooke Cllr. Diakides, Cllr. Peacock and Cllr. Winskill.

### 3. State link(s) with Council Plan Priorities and actions and /or other Strategies:

3.1 The Core Strategy needs to take into account other plans and strategies that influence the borough. In accordance with PPS12 Local Spatial Planning, the Core Strategy should be in alignment with the priorities identified in Haringey's Sustainable Community Strategy (SCS).

3.2 The Core Strategy will seek to contribute to achieving the vision in the SCS which is **a place for diverse communities that people are proud to belong to**

3.3 Other strategies relevant to the Core Strategy include:

- Haringey's Housing Strategy (draft March 2009)
- The Local Implementation Plan (LIP) (May 2007)
- Haringey's Regeneration Strategy (January 2008)
- 'Changing Lives' Haringey's Children and Young People's Plan 2006-09
- Haringey's Greenest Borough Strategy (July 2008)
- Safer Communities Strategy 2008-11
- Well-being Strategic Framework (2007)

### 4. Recommendations

4.1 That the Cabinet recommend the preferred options (see appendix 1) be approved for public consultation from 5<sup>th</sup> May to 30<sup>th</sup> June 2009.

### 5. Reason for recommendation(s)

5.1 As part of the statutory plan making process the Core Strategy is subject to public consultation. The Issues and Options report represented the first stage of the Core Strategy process and following Cabinet approval in December 2007, public consultation took place between February and March 2008. This document contained key issues and options and possible solutions to the challenges facing Haringey.

5.2 The main body of the preferred options sets out Haringey's way forward on the key planning issues for the future. These have been developed taking into account the responses to the Issues and Options consultation. This represents the second stage of public consultation. A final set of key policies will be developed which will be subject to a third and final consultation before submitting the document to the Planning Inspectorate for examination.

5.3 When adopted the Core Strategy will replace the Unitary Development Plan and will

be at the heart of Haringey's Local Development Framework. The Core Strategy will outline how the Council will deliver local and strategic development needs including housing, employment, leisure and retail provision from 2011 to 2026.

## 6. Other options considered

6.1 As this report is asking members to approve the preferred policy options for public consultation alternative options have not been considered.

## 7. Summary

7.1 The Council adopted its Unitary Development Plan in July 2006. The Planning and Compulsory Purchase Act 2004 requires the Council to replace its existing Unitary Development Plan (UDP) with a new Local Development Framework (LDF). The Council must prepare a Core Strategy to replace the strategic policies and objectives of the Unitary Development Plan.

7.2 The Core Strategy, when adopted, will be the main development plan document for Haringey. It will set out a spatial vision and objectives for the borough from 2011 to 2026 and will contain key policies, implementation programme and investment framework to deliver the vision. The Core Strategy is a strategic document and seeks to coordinate and deliver other strategies, plans and programmes, based on the concept of spatial planning.

7.3 The Core Strategy will go beyond traditional land use planning and the Unitary Development Plan (UDP) and considers other plans and strategies that influence the use of land and the way that places around us look and work. It will cover the physical aspects of location and land use but also address other factors that make places attractive, sustainable and successful, such as social and economic matters.

7.4 In accordance with PPS12 'Local Spatial Planning' Haringey's Core Strategy will also give spatial interpretation to the recently adopted Sustainable Community Strategy's key outcomes:

- People at the heart of change;
- An environmentally sustainable future;
- Economic vitality and prosperity shared by all;
- Safer for all;
- Healthier people with a better quality of life; and
- People and customer focused.

The Core Strategy will also:

- Have regard to new and emerging government policy;

- Respond to the alterations to the London Plan;
- Respond to local issues and priorities facing the borough; and
- Respond to future challenges such as climate change.

The key elements of the core strategy are:

- A description of the essential characteristics of the area
- The critical issues, problems and challenges facing the area
- The articulation of the spatial vision for the area
- The objectives to achieve the spatial vision
- Core policies to set out the activities and actions to deliver the strategy
- An implementation and monitoring framework.

7.5 The Issues and Options report represented the first stage of the Core Strategy process and following Cabinet approval in December 2007, public consultation took place between February and March 2008. This document contained key issues and options and possible solutions to the challenges facing Haringey. There was a reasonable response to the public consultation with over 1200 representations received and these have been analysed to help shape the next stage of the Core Strategy document.

The Preferred Options report identifies future challenges which are cross-cutting themes for the core strategy. The key challenges are:

- Climate change
- Demographic change
- Use of natural resources
- Health and well-being
- High quality design
- Equality and inclusion
- Economic change
- Transport
- Crime and safety

7.6 It then develops strategic priorities from Haringey's Sustainable Community Strategy and the Council's key plans and strategies. The strategic priorities are as follows:

**An environmentally sustainable future** by responding to climate change and managing our environmental resources more effectively to make Haringey one of London's greenest boroughs.

**Managing development with people at the heart of change** by delivering new homes and new jobs, with supporting services and transport and utility infrastructure at the right place and the right time.

**A safer, attractive and valued urban environment** by reducing both crime and fear of crime through good design and improvements to the public realm and by creating safer,

cleaner streets.

**Economic vitality and prosperity shared by all** by meeting business needs and providing local employment opportunities, and promoting a vibrant economy and independent living.

**Improving health and community well-being** by providing better housing, meeting health and community needs and encouraging lifetime wellbeing at home, work, play and learning.

### 7.7 Vision and Spatial Objectives

The Preferred Options proposes a vision and objectives for the future development of the borough. It is proposed that the Council use the vision from the Sustainable Community Strategy as the overarching vision for the Core Strategy, which is:

**“A place for diverse communities that people are proud to belong to”**

To ensure Haringey is a place for diverse communities that people are proud to belong to in the coming years, all agencies will work together to enable people to be at the heart of change and to improve their quality of life in an environmentally, economically and socially sustainable way. It is this vision that the spatial strategy and strategic policies will deliver.

7.8 The spatial objectives take forward the strategic priorities of the SCS and set out the basis for the Core Strategy and its key policies. These objectives also link with the sustainability appraisal objectives.

The Preferred Options have been developed taking into account the following sources:

- Haringey's Sustainable Community Strategy and other Council plans and strategies;
- The responses to consultation on Issues and Options Consultation (February - March 2008) see appendix 2;
- Discussions with the Members working group;
- Evidence we have collected and commissioned and
- Other relevant plans and strategies.

Twelve preferred policies have been developed to help deliver this vision. The preferred policies are arranged to follow the Sustainable Community Strategy themes. Policies have been drawn up for the following topic areas:

#### People at the heart of change in Haringey

- **Strategic Policy 1 Managing Growth** – Concentrate growth in Tottenham Hale, Haringey Heartlands, Upper Lee Valley, all town centres and other sustainable locations across the borough.
- **Strategic Policy 2 Housing:** maximise housing in the borough and meet housing needs for affordable, family housing, more smaller households and

housing for specific groups.

#### **An environmentally sustainable future**

- **Strategic Policy 3 Environment:** Manage climate change, energy use and the environment
- **Strategic Policy 4 Movement:** Improve public transport, walking and cycling – reduce road congestion

#### **Economic vitality and prosperity shared by all**

- **Strategic Policy 5 Employment:** Promote sustainable jobs and training & businesses
- **Strategic Policy 6 Retail:** Protect town centres and shopping

#### **A Safer, attractive and valued urban environment**

- **Strategic Policy 7 Design:** Design buildings and streets so they look good, respect local character and adapt to climate change and energy management
- **Strategic Policy 8 Conservation:** Conservation areas and listed buildings will be protected and enhanced
- **Strategic Policy 9 Green Infrastructure:** Maintain and enhance open space and parks

#### **Healthier people with a better quality of life**

- **Strategic Policy 10 Health & Community Well-Being:** Improve health care provision and promote healthier lifestyles, promote equality and diversity
- **Strategic Policy 11 Culture & Leisure:** Promote and develop more leisure and cultural opportunities
- **Strategic Policy 12 Community Infrastructure:** Deliver better community facilities and make efficient use of existing facilities

#### **People and customer focused**

Providing high quality, accessible services that give value for money, respond to people's need and meet their aspirations. Place greater emphasis on community engagement and tackle social, exclusion.

### **7.9 Implementation & Monitoring**

The Core Strategy is the key vehicle for delivering the Strategic Partnership outcomes in the Sustainable Community Strategy, the LAA and the forthcoming CAA. It also delivers against national and regional priorities such as targets for affordable housing, economic development and preparing for, and mitigation of, climate change. We will monitor progress against these outcomes and targets through an Annual Monitoring Report (see Appendix 3).

In addition, the Core Strategy has been subject to a Sustainability Appraisal (SA), an Equalities Impact Assessment (EqIA) and a Strategic Flood Risk Assessment (SFRA). These documents promote sustainable strategies and policies through an assessment of their social, environmental and economic impacts.

## **8. Chief Financial Officer Comments**

8.1 The revenue budget for Urban Environment for 2009/10 includes one-off additional resources of £100k to enable the policy team to deliver all planning documents required for the Local Development Framework, including the core strategy.

## **9. Head of Legal Services Comments**

9.1 This is an informal consultation and while the responses need to be properly considered this is not an exercise where legal issues are expected to arise directly.

## **10. Head of Procurement Comments – [Required for Procurement Committee]**

## **11. Equalities and Community Cohesion Comments**

11.1 As part of the development of the Core Strategy, an Equalities Impact Assessment is being produced to assess the impact the plan may have on ethnic minorities. Age, gender and disability are also considered in-line with Haringey's approach to equal opportunities. The publicly available Core Strategy Equalities Impact Assessment ensures that information on key issues is provided throughout the development of the plan.

## **12. Consultation**

12.1 The development of the Core Strategy involves a process of detailed internal and external consultation. The Plan has already undergone public consultation for the Issues and Options stage. This included newspaper adverts, leaflets, posters, workshops and two focus groups. A summary of the responses has been made available (see Appendix 2) and the responses used to inform the next stage of the Plan, the Preferred Options document.

12.2 We intend to consult on the Preferred Options in May 2009. The result of this consultation will be made publicly available and will be used to draft the final document to go before the Planning Inspector.

## **13. Service Financial Comments**

13.1 There are no significant financial implications arising from this report.

**14. Use of appendices /Tables and photographs**

14.1 Appendix 1: A New Plan for Haringey 2011 – 2026, Draft Core Strategy Preferred Options

14.2 Appendix 2: Issues & Options Public Consultation Analysis

14.3 Appendix 3: Monitoring Framework

**15. Local Government (Access to Information) Act 1985**

15.1 The following documents have been used to inform this report:

- PPS12 Local Spatial Planning, 2008
- Haringey's Sustainable Community Strategy, 2007
- Haringey' Core Strategy Issues and Options Report, December 2007